Minutes of the November 7, 2019, meeting of the South Carolina Board of Health and Environmental Control

The South Carolina Board of Health and Environmental Control met on Thursday, November 7, 2019, at 10:00 a.m. in the Boardroom (#3420) at the South Carolina Department of Health and Environmental Control, 2600 Bull Street, Columbia, South Carolina. (Attachment 0-1)

The following members were in attendance:
- Mark Elam, Chairman
- J.B. (Sonny) Kinney, 1st District
- Seema Shrivastava-Patel, 2nd District
- Charles M. Joye, II, P.E., 3rd District
- Richard V. Lee, Jr., 5th District
- Alex A. Singleton, 6th District (via telephone)
- Jim Creel, Jr., 7th District (via telephone)

4th Congressional District seat is currently vacant.

Also, in attendance were Richard K. Toomey, Director; W. Marshall Taylor, Jr., Legal Counsel; Kim Warnock, Acting Clerk; Department staff, and members of the public.

Chairman Elam called the meeting to order and stated notice of this meeting had been provided to all persons, organizations and news media, which have requested notification, as required by Section 30-4-80(e) of the South Carolina Code of Laws.

**Item 1: Minutes of September 12, 2019 meeting** (Attachment 1-1)

*Mr. Kinney moved, seconded by Mr. Lee, to approve the minutes as presented. The Board voted and Motion carried.*

**Item 2: Administrative and Consent Orders issued by Health Regulation** (Attachment 2-1)

Ms. Bentley White, Director, Health Regulation Policy and Communications, stated for this reporting period, thirteen (13) Consent Orders and one Administrative Orders had been issued with assessed penalties totaling $29,770.00.

After discussion, *the Board accepted this item as information.*

**Item 3: Administrative Orders and Consent Orders issued by Environmental Affairs** (Attachment 3-1)

Ms. Rebecca Sproles, Liaison, Environmental Affairs, stated that for this reporting period, two hundred seventy-three (273) Consent Orders with assessed civil penalties totaling
$377,991.00, and eight (8) Administrative Orders with assessed civil penalties totaling
$54,500.00, had been issued.

After discussion, the Board accepted this item as information.

**Item 4: Public Health Accreditation** (Attachment 4-1)

Harley Davis, Director, Division of Surveillance, provided an update on the status of DHEC’s
public health accreditation with a PowerPoint presentation.

After discussion, the Board accepted this item as information.

**Item 5: Request for Approval of the Western Capacity Use Area Groundwater
Management Plan** (Attachment 5-1)

Alex Butler, Program Manager, presented the Request for Approval of the Western Capacity
Use Area Groundwater Management Plan, and after consideration, Mr. Lee moved,
seconded by Mr. Kinney, to approve the Western Capacity Use Area Groundwater
Management Plan. The Board voted to grant approval of the Western Capacity Use Area Groundwater Management Plan as submitted by staff.

**Item 6: Notice of Proposed Regulation amending Regulation 61-93, Standards for
Licensing Facilities That Treat Individuals for Psychoactive Substance Abuse or
Dependence** (Attachment 6-1)

Mr. Russ Morrison, Director, Community Care Oversight, presented this item to the Board.

The Bureau of Health Facilities Licensing (“Bureau”) proposed the attached Notice of Proposed
Regulation amending R.61-93, Standards for Licensing Facilities that Treat Individuals for
Psychoactive Substance Abuse or Dependence, for publication in the November 22, 2019,
South Carolina State Register (“State Register”). Legal authority for these amendments
resides in S.C. Code Section 44-7-260 et seq., which requires the Department of Health and
Environment Control (“Department”) to establish and enforce basic standards for the
licensure, maintenance, and operation of health facilities and services in order to ensure the
safe and adequate treatment of persons served in this state. In accordance with S.C. Code
Section 1-23-120, General Assembly review is required.

The Bureau proposed amending R.61-93 to update provisions in accordance with current
practices and standards. The proposed amendments incorporate and revise provisions relating
to statutory mandates, update terminology to conform to the terminology widely used and
understood within the provider community, and revise requirements for incident reporting,
staffing and training requirements, medication management, patient care and services,
infection control, meal service, emergency procedures, design and construction, fire and life
safety, and other miscellaneous requirements for licensure. Proposed revisions also include
changing the name of the regulation and facility type to “Facility for Chemically Dependent or
Addicted Persons.” The Bureau proposed this change to parallel the statutory term for this
facility type. The facility type may also be referred to as “Substance Use Disorder Facilities”
based on current terminology within the provider community. Additional proposed revisions
include those for clarity and readability, grammar, references, codification, and overall
improvement to the text of the regulation. R.61-93 was last amended in 2015.
The Department had a Notice of Drafting published in the March 22, 2019, State Register. A copy of the Notice of Drafting appears herein as Attachment B. The Department received 89 public comments from various parties by April 22, 2019, which was the closing date of the public comment period. Attachment C presents a summary of the public comments received and the Department’s responses to them.

The Bureau held stakeholder meetings on April 1, 2019, and August 6, 2019. The Bureau considered stakeholder feedback in formulating the proposed amendments herein.

Department staff conducted an internal review of the proposed amendments on August 7, 2019.

The Bureau of Health Facilities Licensing respectfully requested the Board to grant approval of the attached Notice of Proposed Regulation for publication in the November 22, 2019, State Register.

After discussion, Mr. Creel moved, seconded by Mr. Lee to grant approval to publish the Notice of Proposed Regulation amending Regulation 61-93, Standards for Licensing Facilities That Treat Individuals for Psychoactive Substance Abuse or Dependence, in the State Register, to provide opportunity for public comment, to receive and consider comments, and allow staff to proceed with a public hearing before the Board. The Board voted and the Motion carried.

**Item 7: Notice of Proposed Regulation amending Regulation 61-97, Standards for Licensing Renal Dialysis Facilities (Attachment 7-1)**

Mr. Russ Morrison, Director, Community Care Oversight, presented this item to the Board.

The Bureau of Health Facilities Licensing ("Bureau") proposed the attached Notice of Proposed Regulation amending R.61-97, Standards for Licensing Renal Dialysis Facilities, for publication in the November 22, 2019, South Carolina State Register ("State Register"). Legal authority for these amendments resides in S.C. Code Sections 44-7-260 et seq., which require the Department of Health and Environment Control ("Department") to establish and enforce basic standards for the licensure, maintenance, and operation of health facilities and services in order to ensure the safe and adequate treatment of persons served in this state. In accordance with S.C. Code Section 1-23-120, General Assembly review is required.

The Bureau proposed amending R.61-97 to update provisions in accordance with current practices and standards. The proposed amendments incorporate and revise provisions relating to statutory mandates, update terminology to conform to the terminology widely used and understood within the provider community, and revise requirements for incident reporting, staffing and training requirements, medication management, patient care and services, infection control, meal service, emergency procedures, design and construction, fire and life safety, and other miscellaneous requirements for licensure. The Bureau further proposed revisions for clarity and readability, grammar, references, codification, and overall improvement to the text of the regulation. R.61-97 was last amended in 2010.

Notice of Drafting appeared herein as Attachment B. The Department received seven public comments from various parties by April 22, 2019 end date of the public comment period. Attachment C presents a summary of these public comments received and the Department’s responses to them.
The Bureau held stakeholder meetings on April 1, 2019, and August 13, 2019. The Bureau considered stakeholder feedback in formulating the proposed amendments herein.

Department staff conducted an internal review of the proposed amendments on August 8, 2019.

The Bureau respectfully requested the Board to grant approval of the attached Notice of Proposed Regulation for publication in the November 22, 2019, *State Register*.

After discussion, Mr. Joye moved, seconded by Mr. Lee, to grant approval to publish the Notice of Proposed Regulation amending Regulation 61-97, *Standards for Licensing Renal Dialysis Facilities*, in the State Register, to provide opportunity for public comment, to receive and consider comments, and allow staff to proceed with a public hearing before the Board. The Board voted and the Motion carried.

**Item 8: Public Hearing and Request for Notice of Final Regulation Approval, Regulation 61-9, Water Pollution Control Permits, Proposed Amendment, Document No. 4888 (exempt from General Assembly review)** (Attachment 8-1)

Mr. Shawn Clarke, P. E., Director, Water Facilities Permitting Division, presented this item to the Board.

The Bureau of Water proposed the attached Notice of Final Regulation amending R.61-9, *Water Pollution Control Permits*, for publication in the November 22, 2019, *South Carolina State Register* (*"State Register"*). Legal authority resides in S.C. Code Sections 48-1-10 et seq., which mandates the Department of Health and Environmental Control (*"Department"*) take all action necessary or appropriate to secure to this State the benefits of any and all Federal acts concerning water pollution control. The Administrative Procedures Act, S.C. Code Section 1-23-120(H)(I), exempts these amendments from General Assembly review, as they are for compliance with federal law. The amendments will take legal effect as of the November 22, 2019, publication in the *State Register*.

R.61-9 implements the National Pollutant Discharge Elimination System (*"NPDES"*) program pursuant to sections 318, 402, and 405 of the federal Clean Water Act (*"CWA"*). The regulation covers basic Department permitting requirements, procedures for Department processing of permit applications and appeals, requirements for public participation in State permit issuance, and enforcement and related variance proceedings. The Bureau proposed amending R.61-9 to adopt portions of three federal Clean Water Act rules promulgated by the United States Environmental Protection Agency required for state program implementation. These federal regulations include NPDES Use of Sufficiently Sensitive Test Methods for Permit Applications and Reporting (79 FR 49001, August 19, 2014), NPDES Electronic Reporting Rule (80 FR 64063, October 22, 2015), and NPDES Applications and Program Updates (84 FR 3324, February 12, 2019).

The Department had a Notice of Drafting published in the April 26, 2019, *State Register*.

Department staff conducted an internal review of the proposed amendments on July 10, 2019.

The Department had a Notice of Proposed Regulation published in the August 23, 2019, *State Register*. The Department received one public comment by the September 23, 2019,
close of the public comment period. Attachment B presents a summary of the public comment received and the Department's response.

The Department met with stakeholders to discuss the Notice of Proposed Regulation and receive stakeholder input on September 23, 2019.

The Bureau of Water respectfully requested the Board find for need and reasonableness of the attached proposed amendment of R.61-9, Water Pollution Control Permits, for legal effect as of November 22, 2019, publication in the State Register.

Mr. Taylor opened the meeting up for public comments on this matter. The public hearing was concluded with no one present wishing to speak. (Attachment 8-2)

After discussion, Mr. Kinney moved, seconded by Mr. Lee, that based on the public hearing and documents herein, to find for the need and reasonableness of the proposed amendment of Regulation 61-9, Water Pollution Control Permits, Document No. 4888, and grant approval to publish the attached Notice of Final Regulation for legal effect as of the November 22, 2019, publication in the State Register. The Board voted and the Motion carried.

A verbatim transcript of these proceedings is included as part of the permanent record. (Attachment 8-3)


Mr. Shawn Clarke, P. E., Director, Water Facilities Permitting Division, presented this item to the Board.

The Bureau of Water ("Bureau") proposed the attached Notice of Final Regulation amending R.61-68, Water Classifications and Standards. Legal authority resides in S.C. Code Sections 48-1-10 et seq., which provides that the Department of Health and Environmental Control ("Department") shall promulgate regulations to implement the South Carolina Pollution Control Act. The Administrative Procedures Act, S.C. Code Section 1-23-120(A), requires General Assembly review of these proposed amendments.

R.61-68 establishes appropriate goals and water uses to be achieved, maintained, and protected, general rules and water quality criteria to protect classified and existing water uses, and an antidegradation policy to protect and maintain the levels of water quality necessary to support and maintain those existing and classified uses. Section 303(c)(2)(B) of the federal Clean Water Act ("CWA") requires South Carolina's water quality standards be reviewed and revised, where necessary, at least once every three years. Referred to as the triennial review, this required process consists of reviewing and adopting, where appropriate, the Environmental Protection Agency's updated numeric and narrative criteria according to Section 304(a) and Section 307(a) of the CWA.

The Bureau proposed amending R.61-68 to adopt these criteria. The Bureau proposed adopting a revised standard for aquatic life ambient water quality criteria for cadmium, a revised recreational water quality criteria for enterococci, a standard for aquatic life ambient water quality criteria for carbaryl, and a standard for human health recreational ambient water quality criteria for microcystins and cylindrospermopsin to reflect the most current final published criteria in accordance with Sections 304(a) and 307(a) of the CWA. The
Bureau also proposed stylistic changes for overall improvement of the text of the regulation.

The Department had a Notice of Drafting published in the February 22, 2019, State Register.

The Bureau met with stakeholders to discuss the Notice of Drafting and to receive stakeholder input on April 23, 2019, and on May 21, 2019.

Department staff conducted an internal review of the proposed amendments on July 10, 2019.

The Department had a Notice of Proposed Regulation published in the August 23, 2019, State Register. The Department received public comments from three parties by September 23, 2019, the close of the public comment period. Attachment B presents a summary of these public comments received and Department responses.

The Bureau met with stakeholders to discuss the Notice of Proposed Regulation and receive stakeholder input on September 23, 2019. After consideration of all timely received comments, staff has made minor changes to the regulatory text of the Notice of Proposed Regulation approved by the Board in the August 8, 2019, Board meeting and published in the August 23, 2019, State Register. Descriptions of the changes appear in Attachment B, Summary of Public Comments and Department Responses.

The Bureau of Water respectfully requested the Board find for need and reasonableness of the attached proposed amendment of R.61-68, Water Classifications and Standards, for submission to the General Assembly.

Mr. Taylor opened the meeting up for public comments on this matter. Ms. Leslie Lenhardt spoke on behalf of the South Carolina Environmental Law Project, in favor of the regulation. The public hearing was concluded. (Attachment 9-2)

After discussion, Mr. Lee moved, seconded by Mr. Joye, that based on the public hearing and documents herein, to find for the need and reasonableness of the proposed amendment of Regulation 61-68, Water Classifications and Standards, Document No. 4887, and grant approval for submission to the General Assembly for review. The Board voted and the Motion carried.

A verbatim transcript of these proceedings is included as part of the permanent record. (Attachment 9-3)

**Item 10: Public Hearing and Request for Notice of Final Regulation Approval, Regulation 61-69, Classified Waters, Proposed Amendment, Document No. 4885**
(Attachment 10-1)

Mr. Shawn Clarke, P. E., Director, Water Facilities Permitting Division, presented this item to the Board.

The Bureau of Water ("Bureau") proposed the attached Notice of Final Regulation amending R.61-69, Classified Waters. Legal authority resides in S.C. Code Sections 48-1-10 et seq., which provides that the Department of Health and Environmental Control ("Department") shall promulgate regulations to implement the South Carolina Pollution Control Act. The Administrative Procedures Act, S.C. Code Section 1-23-120(A), requires General Assembly review of these proposed amendments.
R.61-69 establishes South Carolina’s site-specific water quality standards and provides a listing of all named and specific unnamed waterbodies, their classifications, and locations. The Bureau proposed amending R.61-69 to clarify and correct, as needed, waterbody names, counties, classes, and descriptions. The Bureau also proposed stylistic changes for overall improvement of the text of the regulation.

The Department had a Notice of Drafting published in the February 22, 2019, State Register.

The Bureau met with stakeholders to discuss the Notice of Drafting and receive stakeholder input on April 23, 2019, and May 21, 2019.

Appropriate Department staff conducted an internal review of the proposed amendments on July 10, 2019.

The Department had a Notice of Proposed Regulation published in the August 23, 2019, State Register. The Department did not receive any public comments by the September 23, 2019, close of the public comment period.

The Bureau met with stakeholders to discuss the Notice of Proposed Regulation and receive stakeholder input on September 23, 2019.

The Bureau of Water respectfully requested the Board to find need and reasonableness of the attached proposed amendment of R.61-69, Classified Waters, for submission to the General Assembly.

Mr. Taylor opened the meeting up for public comments on this matter. The public hearing was concluded with no one present wishing to speak. (Attachment 10-2)

After discussion, Mr. Singleton moved, seconded by Mr. Kinney, that based on the public hearing and documents herein, to find for the need and reasonableness of the proposed amendment of Regulation 61-69, Classified Waters, Document No. 4885, and grant approval for submission to the General Assembly for review. The Board voted and the Motion carried.

A verbatim transcript of these proceedings is included as part of the permanent record. (Attachment 10-3)


(Attachment 11-1)

This item was presented to the Board by Ms. Stacey French, Director, Division of Waste Management.

The Bureau of Land and Waste Management ("Bureau") proposed the attached Notice of Final Regulation amending R.61-79, Hazardous Waste Management Regulations, for publication in the November 22, 2019, South Carolina State Register ("State Register"). Legal authority resides in the South Carolina Hazardous Waste Management Act, S.C. Code Ann. Section 44-56-30, which authorizes the Department of Health and Environmental Control ("Department")
to promulgate hazardous waste management regulations, procedures, or standards as may be necessary to protect human health and the environment. The Administrative Procedures Act, S.C. Code Section 1-23-120(H)(1), exempts these amendments from General Assembly review, as the Department promulgates these amendments for compliance with federal law. The amendments will take legal effect as of the November 22, 2019, publication in the State Register.


The Department had a Notice of Drafting published in the March 22, 2019, State Register. Appropriate Department staff conducted an internal review of the proposed amendments on March 28, 2019.

The Bureau conducted an outreach meeting on May 3, 2019, with the Solid Waste Ad Hoc group, members from the South Carolina Chamber Environmental Technical Committee (specifically, the Solid Waste subcommittee), and the South Carolina Manufacturers Association. The Bureau also provided notice to interested parties via email.

The Department had a Notice of Proposed Regulation published in the May 24, 2019, State Register. The Department did not receive any comments during the public comment period, which ended on June 24, 2019.

The Bureau of Land and Waste Management respectfully requested the Board to find need and reasonableness of the attached proposed amendment of R.61-79, Hazardous Waste Management Regulations, for legal effect as of November 22, 2019, publication in the State Register.

Mr. Taylor opened the meeting up for public comments on this matter. The public hearing was concluded with no one present wishing to speak. (Attachment 11-2)

After discussion, Ms. Shrivastava-Patel moved, seconded by Mr. Kinney, that based on the public hearing and documents herein, to find for the need and reasonableness of the proposed amendment of Regulation 61-79, Hazardous Waste Management Regulations, Document No. 4882, and grant approval to publish the attached Notice of Final Regulation for legal effect as of the November 22, 2019, publication in the State Register. The Board voted and the Motion carried.

A verbatim transcript of these proceedings is included as part of the permanent record. (Attachment 11-3)

This item was presented to the Board by Ms. Stacey French, Director, Division of Waste Management.

The Bureau of Land and Waste Management ("Bureau") proposed the attached Notice of Final Regulation amending R.61-79, Hazardous Waste Management Regulations. Legal authority resides in the South Carolina Hazardous Waste Management Act, S.C. Code Ann. Sections 44-56-10 et seq., which authorizes the Department of Health and Environmental Control ("Department") to promulgate hazardous waste management regulations, procedures, or standards as may be necessary to protect human health and the environment. The Administrative Procedures Act, S.C. Code Section 1-23-120(A), requires General Assembly review of these proposed amendments.

The Bureau proposed adopting the "Revisions to the Definition of Solid Waste Rule," published on January 13, 2015, at 80 FR 1694-1814 and May 30, 2018, at 83 FR 24664-24671. This United States Environmental Protection Agency ("EPA") rule revised several recycling-related provisions issued under the authority of Subtitle C of the Resource Conservation and Recovery Act. The purpose of these revisions is to encourage recycling of hazardous waste. EPA Checklist 233D2 (2008 Definition of Solid Waste (DSW) exclusions and non-waste determinations, including revisions from 2015 DSW final rule and 2018 DSW final rule) and Checklist 233E (Remanufacturing Exclusion) describe the proposed amendments. These checklists may be found at https://www.epa.gov/rcra/rule-checklists-applications-state-authorization-under-resource-conservation-and-recovery-act. The Department also proposes amending R.61-79 to correct typographical errors, citation errors, and other errors and omissions that have come to the Department’s attention, such as correcting form references, adding language that was erroneously omitted during adoption of previous rules, and other such changes.

The Department had a Notice of Drafting published in the March 22, 2019, State Register.

Department staff conducted an internal review of the proposed amendments on March 28, 2019.

The Bureau conducted an outreach meeting on May 3, 2019, with the Solid Waste Ad Hoc group, members from the South Carolina Chamber Environmental Technical Committee (specifically, the Solid Waste subcommittee), and the South Carolina Manufacturers Association. The Bureau also provided notice to interested parties via email.

The Department had a Notice of Proposed Regulation published in the May 24, 2019, State Register. The Department did not receive any comments during the public comment period, which ended on June 24, 2019.

The Bureau of Land and Waste Management respectfully requested the Board to find need and reasonableness of the attached proposed amendments of R.61-79, Hazardous Waste Management Regulations, for submission to the General Assembly.
Mr. Taylor opened the meeting up for public comments on this matter. The public hearing was concluded with no one present wishing to speak. (Attachment 12-2)

After discussion, Ms. Shrivastava-Patel moved, seconded by Mr. Lee, that based on the public hearing and documents herein, to find for the need and reasonableness of the proposed amendment of Regulation 61-79, Hazardous Waste Management Regulations, Document No. 4883, and grant approval for submission to the General Assembly for review. The Board voted and the Motion carried.

A verbatim transcript of these proceedings is included as part of the permanent record. (Attachment 12-3)

**Item 13: Agency Affairs**

Richard K. Toomey, Director, updated the Board on:
- the fire at Able Contracting, Inc. in Jasper County;
- the search for the Department’s new Public Health Director;
- the town halls with staff during October and November 2019;

After discussion, the Board accepted this as information.

Being no further business, Chairman Elam adjourned the meeting.

*Note: The next scheduled meeting is December 12, 2019.*

All referenced attachments are made a permanent part of these minutes.

Respectfully submitted,

[Signature]

Charles M. Joye, II, PE

Minutes approved this 12th day of December, 2019.

**ATTEST:**

[Signature]

Mark R. Elam, Chairman
Attachments
0-1 Agenda
0-2 Sign In Sheet
1-1 September 12, 2019 minutes
2-1 Administrative and Consent Orders issued by Health Regulation
3-1 Administrative Orders and Consent Orders issued by Environmental Affairs
4-1 Public Health Accreditation
5-1 Request for Approval of the Western Capacity Use Area Groundwater Management Plan
6-1 Notice of Proposed Regulation amending Regulation 61-93, Standards for Licensing Facilities That Treat Individuals for Psychoactive Substance Abuse or Dependence
7-1 Notice of Proposed Regulation amending Regulation 61-97, Standards for Licensing Renal Dialysis Facilities
8-1 Public Hearing and Request for Notice of Final Regulation Approval, Regulation 61-9, Water Pollution Control Permits, Proposed Amendment, Document No. 4888 (exempt from General Assembly review)
8-2 Public Hearing Sign in Sheet
8-3 Public Hearing Transcript
9-2 Public Hearing Sign in Sheet
9-3 Public Hearing Transcript
10-1 Public Hearing and Request for Notice of Final Regulation Approval, Regulation 61-69, Classified Waters, Proposed Amendment, Document No. 4885
10-2 Public Hearing Sign in Sheet
10-3 Public Hearing Transcript
11-1 Public Hearing and Request for Notice of Final Regulation Approval, Regulation 61-79, Hazardous Waste Management Regulations, Proposed Amendment, Document No. 4882 (exempt from General Assembly review)
11-2 Public Hearing Sign in Sheet
11-3 Public Hearing Transcript
12-2 Public Hearing Sign in Sheet
12-3 Public Hearing Transcript